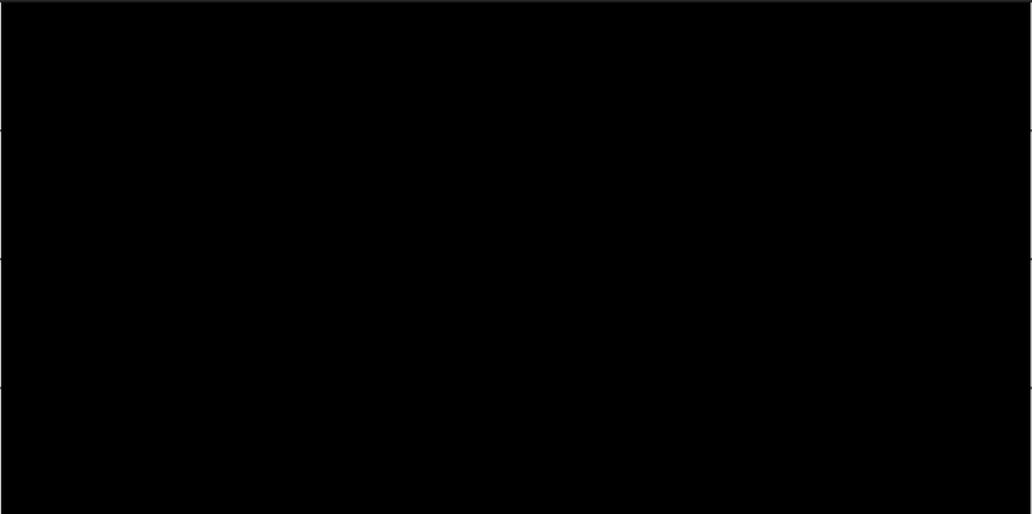


**CLASS JUSTIFICATION REVIEW DOCUMENT
OTHER THAN FULL AND OPEN COMPETITION**

PROJECT/EQUIPMENT: Exterior Metal Panel for Requirements at Ebbing ANGB, Fort Smith, AR
CONTROL NO: SWT-25-0014

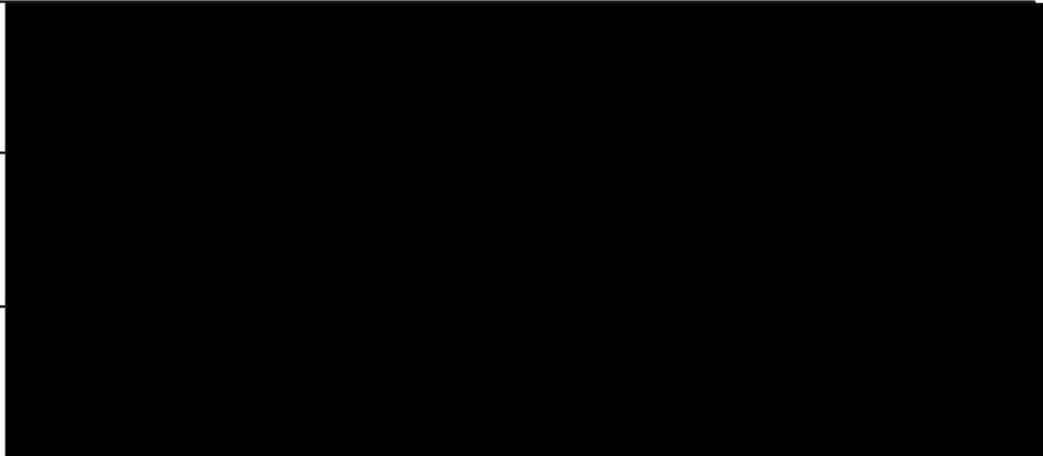
AUTHORITY: 10 U.S.C. 2304 (C)(1) as implemented by FAR 6.302-1,
Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements

AMOUNT: 

PREPARED BY:	
CONTRACT SPECIALIST	
CONTRACTING OFFICER	
TECHNICAL REQUIREMENTS	

SIGNATURES ARE REQUIRED BELOW:

I have reviewed this J&A and find the justification adequate to support other than full and open competition.

DISTRICT SMALL BUSINESS SPECIALIST	
PROJECT MANAGER	
OFFICE OF COUNSEL	

FAR Part 6 Justification and Approval for Other than Full and Open Competition

1. Contracting Activity: U.S. Army Corps of Engineers (USACE), Tulsa District, 2488 E. 81st Street, Tulsa, OK 74137 (SWT).

2. Description of Action: The subject Justification and approval (J&A) is submitted in accordance with the implementation of section 888(a) of the National Defense Authorization Act for Fiscal Year 2017 (Pub. L. 114-328) specifically as it intersects with current UFC 3-120-10, Interior Design.

This Brand Name or Equal justification pertains to exterior insulated metal panel throughout specification sections and drawings for the following construction project: F-35 3-Bay Hangar, Ebbing ANGB, Fort Smith, AR.

This project consists of construction of a new approximately 25,428 square foot 3-Bay Hangar including shop, office areas, and support areas.

This Design-Bid-Build opportunity will be solicited as full and open competition. The project is now ready for advertisement. The cost magnitude of construction for this FY24 MILCON project between \$25-\$100 million.

The identified brand/manufacturer or equal items are intended to be examples for the basis of Architectural design to help ensure visual integrity of the new building's exterior finishes.

3. Description of Supplies/Services: The identified brand/manufacturer name items are intended to solely indicate basis of design for the architectural exterior insulated metal panel finishes. The specifications are non-proprietary; however, manufacturer(s) and product line(s) are identified to be able to establish a functional and aesthetic basis of design. The estimated total value of the identified items covered by this justification memo is [REDACTED] (between [REDACTED] of project magnitude value).

ITEM	PROPOSED MAKE	ESTIMATED AMOUNT
Ext. Insulated Metal Panel	Centria Nucor Company	[REDACTED]

4. Authority Cited: The statutory authority permitting acquisition of the requirement by other than full and open competition is 10 U.S.C. 3204(f), as implemented by DFARS 206.302-1(c)(2), "Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements." This justification applies only to the brand name or equal products for the potential award of the solicitation action as specified herein.

5. Reason for Authority Cited:

a. Background:

(1) The exterior finish of a facility includes building-related design elements and components generally part of the building itself. The Architect must determine the exterior finish materials based on the respective aesthetic, base standards, and characteristics applicable to existing facilities within base design districts.

(2) Ebbing ANGB Base does not have Base Standards for Architects and Designers to use as a guidance for exterior building finishes. There are, however, base requirements. The Ebbing F-35 3-Bay Hangar wall material will match the exterior facade and design and features of adjacent buildings to provide matching aesthetics for the campus. The design coordinates with the upcoming project currently in design that are taking place on base, F-35: Group Operations Facility, Academic Training Center and the F-35 Special Access Program Facility, providing a cohesive building design between these projects. The exterior insulated metal wall panel approved on these projects will be Sherwin-Williams Coil Coating System Fluorpon, color "Dove Tail," by Centria Nucor Company.

(3) The base requirements for the aesthetics of these projects are for a cohesive design on base. The insulated metal wall panel color is to match the other projects panel in order to achieve the cohesive design. The color specified is a custom color from the manufacturer. Below is an example from Centria.



Sherwin Williams Coil Coating System
Color: "Dove Tail"



b. Justification:

(1) A basis of design control sample is prudent to provide a cohesive look on base. A brand name product or equal establishes a standard control sample the contracting officer or Architect will use to judge the contractor submitted samples for a product match in color.

(2) Example: The color is unique to the base and is a part of the manufacturer's product line. This is difficult to show without visual examples. If the manufacturer is provided with the solicitation, the offeror will have a visual basis for color of the intended aesthetic.

(3) By listing the basis of design for the intended insulated metal panel, the Architect and Contracting Officer can verify the visual requirements are met for the overall building. Alternates may be submitted and approved if these meet the requirements of the specifications and overall color and building aesthetic.

(4) Design team recommends Centria: Sherwin Williams “Dove Tail” color as previously established by current upcoming projects taking place on base:

c. Impact:

(1) Providing the make of materials used as the basis of design is an industry standard necessary to complete a 100% design needed for a Design-Bid-Build procurement. Design-Bid-Build procurements ensure that the government has maximum control over the design of the requirement and at the same time, maximizes competition. If the basis of design elements here were not permitted to be used, it would effectively limit the ability of the government to control the design aesthetic and would increase the potential costs of the acquisition due to uncertainties of the offeror and subsequent required post award coordination.

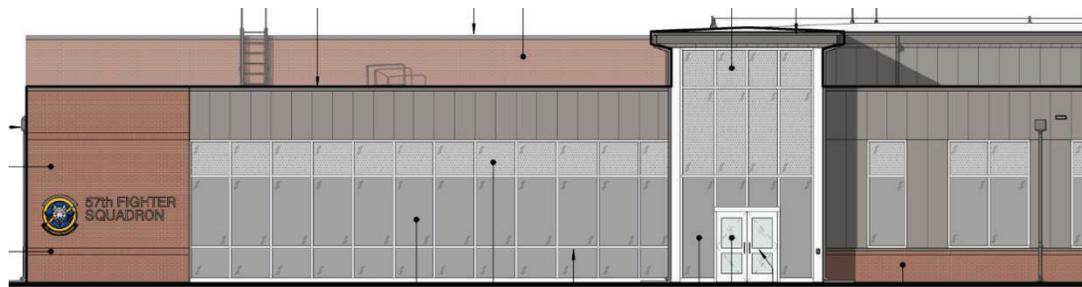
(2) Establishing the insulated metal panel color will provide base and campus wide consistency. The images below are examples of the upcoming projects currently in in design that are taking place at the base.



F-35: Group Operations Facility



Academic Training Center



F-35: Special Access Program Facility

(3) Manufacturer and product names are identified solely to provide a basis for the color of the respective finishes. By providing this basis, the contractor can determine if the product submitted for approval will meet the building aesthetic. This will lead to an overall coordinated, design for the entire building and visual district as intended by Ebbing ANGB Standards.

d. Alternatives:

(1) There are no alternative methods as the design is a base requirement that the upcoming projects coordinate the color schemes to provide a cohesive aesthetic on base.

6. Efforts to Obtain Competition: The designers are coordinating with other upcoming project on base for a cohesive and aesthetically pleasing design while meeting the base requirements. It is important to reiterate that the specifications are non-proprietary, with brand/manufacturer names identified for illustrative purposes only.

7. Actions to Increase Competition: The request for proposal for construction of the Ebbing ANGB F-35 3-Bay Hangar will be issued through Solicitation Module within the Procurement Integrated Enterprise Environment (PIEE) as an unrestricted solicitation to maximize competition.

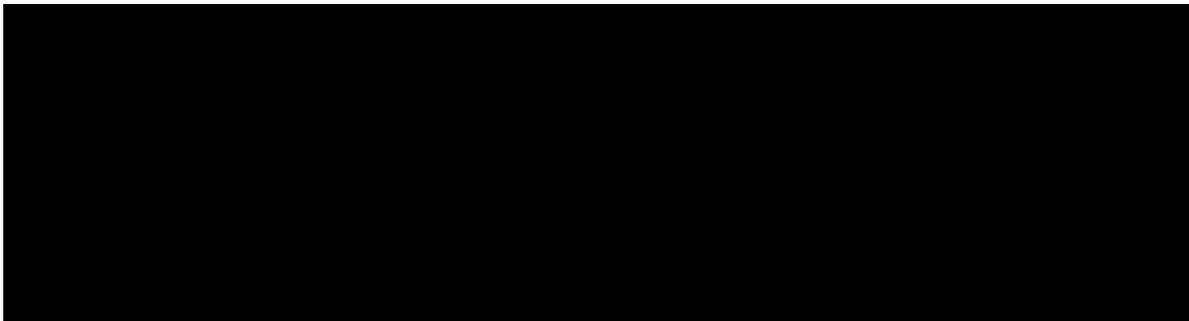
8. Market Research: There is no Market Research. Because standardization of the facilities is requested by Base Regulations, no Market Research is required.

9. Interested Source: In accordance with FAR 5.102(a)(6), this justification will be posted to the Government Point of Entry (SAM.gov). Any sources that indicate interest as a result of the sources sought will be evaluated. A notice of intent was posted on SAM.gov on 19 May 2025 and closed on 3 June 2025. The Government did not receive a response from the notice of intent.

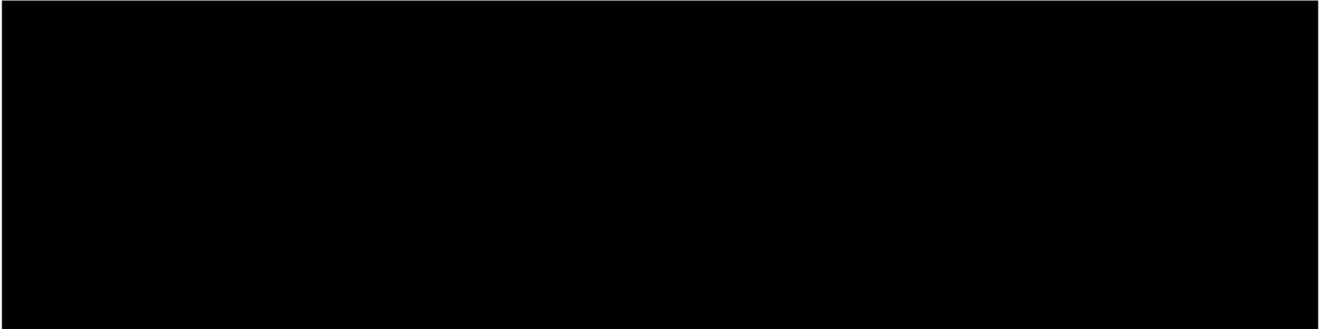
10. Other Factors:

- a. Procurement History: Not applicable.
- b. Acquisition Data Availability: Not applicable.
- c. Unusual and Compelling Urgency: Not applicable.

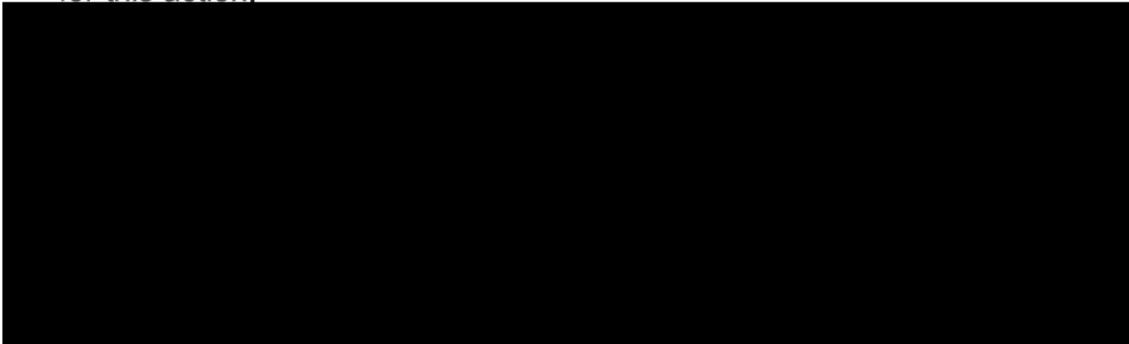
11. Technical Certification: I certify that the supporting data under my cognizance which are included in the justification are accurate and complete to the best of my knowledge and belief.



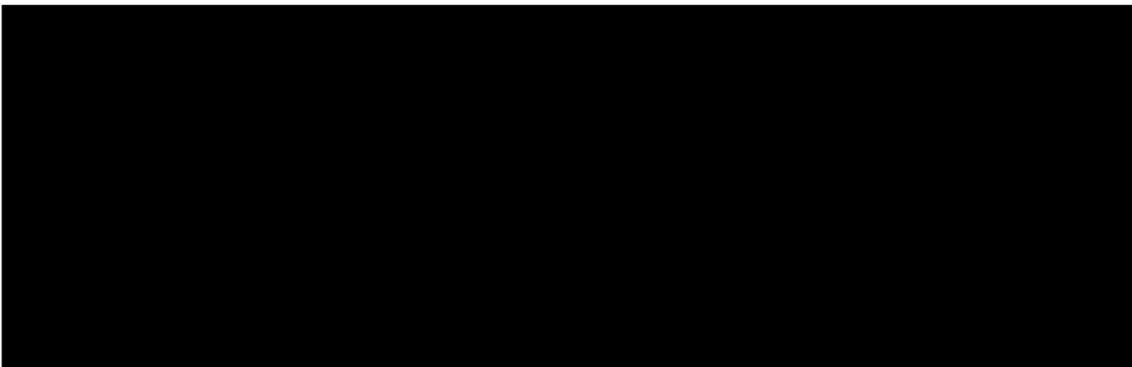
12. Requirements Certification: I certify that the supporting data under my cognizance which are included in the justification are accurate and complete to the best of my knowledge and belief.



13. Fair and Reasonable Cost Determination: I hereby determine that the anticipated cost or price to the Government for this contract action will be fair, reasonable, and realistic based on an analysis that includes comparison with the Government Estimate. In accordance with FAR 15.403(b)(1), Certified Cost & Pricing Data will not be required for this action.



14. Contracting Officer Certification: I certify that this justification is accurate and complete to the best of my knowledge and belief.



Insulated Metal Panel Finishes J&A Cost Estimate Table 1:

1.1.1.1.2.2.1.1.2 Wall System 2: Insulated										
Labor ID: NLS2022 EQ ID: EP22R08		Currency in US dollars					TRACES MII Version 4.4			
Description	Quantity	UOM	DirectLabor	DirectEQ	DirectMatl	DirectSubBid	DirectCost	ContractCost	Escalation	ProjectCost
Metal Panel on CMU Backup (Note: 6.75/43 * 14411 = 2262.19)										
1.1.1.1.2.2.1.1.2.1 RSM 074213302100 Steel siding, factory sandwich panel, galvanized, polyvinylidene exterior finish, 22 gauge, incl. fasteners										
1.1.1.1.2.2.1.1.2.2 RSM 092213131500 Furring, walls, on steel, galvanized, 1-5/8" channels, 12" O.C.										
1.1.1.1.2.2.1.1.2.3 RSM 072610100900 Vapor retarders, building paper, polyethylene vapor barrier, standard, 6 mil (.006" thick), 9' x 400' roll										
1.1.1.1.2.2.1.1.2.1 8" CMU Backup										
1.1.1.1.2.2.1.1.2.1.1 RSM 040519260060 Masonry reinforcing bars, #5 and #6 reinforcing steel bars, placed vertically, ASTM A615										
1.1.1.1.2.2.1.1.2.1.2 RSM 040516300250 Grout, concrete masonry unit (CMU) cores, 8" thick, 0.258 CF/SF, pumped, excludes blockwork										
1.1.1.1.2.2.1.1.2.1.3 RSM 042210141150 Concrete block, back-up, normal weight, tooled joint one side, 2000 psi, 8" x 8" x 16", includes mortar and horizontal joint reinforcing every other course, excludes scaffolding, vertical reinforcing and grout										
1.1.1.1.2.2.1.1.2.1.4 RSM 015423700090 Scaffolding, steel tubular, regular, labor only to erect & dismantle, building exterior, wall face, 6'-4" x 5' frames, 1 to 5 stories, excludes planks										
1.1.1.1.2.2.1.1.3 Wall System 3: Insulated Metal Panel on Structural Steel Framing (Note: 14411-2262.19)										
Labor ID: NLS2022 EQ ID: EP22R08		Currency in US dollars					TRACES MII Version 4.4			
Print Date Wed 23 October 2024 Eff. Date 10/11/2024		U.S. Army Corps of Engineers Tulsa District (Controlled Unclassified Information) Project : 25-EB001a F-35 3-Bay Aircraft Maintenance Hangar 65pct 25-EB001a F-35 3-Bay					Time 10:53:54 Labor, Equipment, Materials Page 24			
Description	Quantity	UOM	DirectLabor	DirectEQ	DirectMatl	DirectSubBid	DirectCost	ContractCost	Escalation	ProjectCost
1.1.1.1.2.2.1.1.3.1 RSM 074213302100 Steel siding, factory sandwich panel, galvanized, polyvinylidene exterior finish, 22 gauge, incl. fasteners										
1.1.1.1.2.2.1.1.3.2 RSM 051223780140 Girt/purlin, C/Z-shapes, 10", 12 ga., 6.7 lb/lf, shop fabricated, includes primer coat, clips and bolts, materials only										

The intent of this table is to show the cost of the feature work.

Approval

Based on the foregoing justification, I hereby approve the procurement of Centria Nucor Company for the estimated amount of [REDACTED] on an other than full and open competition basis pursuant to the authority of 10 U.S.C.2304(c)(1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements subject to availability of funds, and provided that the services or property herein described have otherwise been authorized for acquisition.

